Date: 23/07/2025 07:26:42

Questionnaire - GBER general revision 2025

Fields marked with * are mandatory.

1

Introduction

The current version of Commission Regulation (EU) No 651/2014 of 17 June 2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty ("General Block Exemption Regulation" or "GBER") entered into force on 1 July 2014 and applies until 31 December 2026. With this questionnaire, the Commission invites stakeholders to provide written input on the purpose and the scope of the revision of the GBER.

As the GBER encompasses many different aid categories, please mention precisely in your replies the specific GBER article or articles concerned.

For each question, please elaborate, if relevant, on the expected impact of the change on the reduction of the administrative burden for undertakings and Member States, competition in the market, legal certainty for undertakings, harmonised application of the competition rules, compliance or enforcement costs, innovation and sustainability. As regards these impacts (and more generally for all your replies), please provide, as much as possible, quantitative evidence underpinning your statements. This will ensure that the review process is based on facts and reliable evidence.

2 About you

- *1 Language of my contribution
 - Bulgarian
 - Croatian
 - Czech
 - Danish
 - Dutch
 - English
 - Estonian

Finnish
French
German
Greek
Hungarian
Irish
Italian
Latvian
Lithuanian
Maltese
Polish
Portuguese
Romanian
Slovak
Slovenian
Spanish
Swedish
*2 I am giving my contribution as
Academic/research institution
Business association
Company/business
Consumer organisation
© EU citizen
Environmental organisation
Non-EU citizen
Non-governmental organisation (NGO)
Public authority
Trade union
Other

*3 First name

	Ol
	Olga
* 4 C.	
"4 Su	ırname
ŀ	KRASNODĘBSKA
*5 En	nail (this won't be published)
(olga.krasnodebska@uokik.gov.pl
*6 Sc	cope
0	International
0	Local
0	National
0	Regional
• • •	
	ganisation name
255	character(s) maximum
*10 C	Organisation size
0	
0	Small (10 to 49 employees)
0	Medium (50 to 249 employees)
0	Large (250 or more)
11 T	ransparency register number
	k if your organisation is on the transparency register. It's a voluntary database for organisations seeking to
	ence EU decision-making.

*12 Country of origin

Please add your country of origin, or that of your organisation.

This list does not represent the official position of the European institutions with regard to the legal status or policy of the entities mentioned. It is a harmonisation of often divergent lists and practices.

	Afghanistan		Djibouti		Libya		Saint Martin
	Åland Islands		Dominica		Liechtenstein		Saint Pierre and
							Miquelon
	Albania		Dominican		Lithuania		Saint Vincent
			Republic				and the
							Grenadines
	Algeria		Ecuador		Luxembourg		Samoa
	American Samoa		Egypt		Macau		San Marino
	Andorra		El Salvador		Madagascar		São Tomé and
							Príncipe
	Angola		Equatorial Guinea		Malawi		Saudi Arabia
	Anguilla		Eritrea		Malaysia		Senegal
	Antarctica		Estonia	0	Maldives	0	Serbia
	Antigua and		Eswatini		Mali		Seychelles
	Barbuda						
0	Argentina	0	Ethiopia	0	Malta		Sierra Leone
0	Armenia	0	Falkland Islands	0	Marshall Islands		Singapore
0	Aruba	0	Faroe Islands	0	Martinique		Sint Maarten
0	Australia		Fiji		Mauritania		Slovakia
0	Austria	0	Finland	0	Mauritius		Slovenia
0	Azerbaijan		France		Mayotte		Solomon Islands
0	Bahamas		French Guiana		Mexico		Somalia
0	Bahrain	0	French Polynesia	0	Micronesia		South Africa
	Bangladesh		French Southern		Moldova		South Georgia
			and Antarctic				and the South
			Lands				Sandwich Islands
	Barbados		Gabon		Monaco		South Korea
	Belarus		Georgia		Mongolia		South Sudan
	Belgium		Germany		Montenegro		Spain
0	Belize	0	Ghana	0	Montserrat	0	Sri Lanka
0	Benin	0	Gibraltar	0	Morocco	0	Sudan
	Bermuda	0	Greece	0	Mozambique	0	Suriname

	Bhutan		Greenland		Myanmar/Burma		Svalbard and
							Jan Mayen
0	Bolivia		Grenada	0	Namibia	0	Sweden
0	Bonaire Saint		Guadeloupe	0	Nauru	0	Switzerland
	Eustatius and						
	Saba						
0	Bosnia and		Guam	0	Nepal	0	Syria
	Herzegovina						
0	Botswana		Guatemala	0	Netherlands	0	Taiwan
0	Bouvet Island		Guernsey	0	New Caledonia	0	Tajikistan
0	Brazil		Guinea	0	New Zealand	0	Tanzania
0	British Indian		Guinea-Bissau	0	Nicaragua	0	Thailand
	Ocean Territory						
	British Virgin		Guyana	0	Niger	0	The Gambia
	Islands						
0	Brunei		Haiti	0	Nigeria	0	Timor-Leste
				_		_	
0	Bulgaria		Heard Island and	0	Niue	0	Togo
0	Bulgaria	0	Heard Island and McDonald Islands	0	Niue	0	Togo
0	Bulgaria Burkina Faso	<!--</td--><td></td><td>0</td><td>Niue Norfolk Island</td><td>0</td><td>Togo Tokelau</td>		0	Niue Norfolk Island	0	Togo Tokelau
0	-	0	McDonald Islands	0		0	
0	Burkina Faso	0	McDonald Islands Honduras	0 0	Norfolk Island	0	Tokelau
	Burkina Faso		McDonald Islands Honduras		Norfolk Island Northern Mariana		Tokelau
0 0	Burkina Faso Burundi		McDonald Islands Honduras Hong Kong		Norfolk Island Northern Mariana Islands	0 0 0	Tokelau Tonga
	Burkina Faso Burundi		McDonald Islands Honduras Hong Kong		Norfolk Island Northern Mariana Islands	0	Tokelau Tonga Trinidad and
	Burkina Faso Burundi Cambodia		McDonald Islands Honduras Hong Kong Hungary		Norfolk Island Northern Mariana Islands North Korea	0	Tokelau Tonga Trinidad and Tobago
	Burkina Faso Burundi Cambodia Cameroon		McDonald Islands Honduras Hong Kong Hungary Iceland		Norfolk Island Northern Mariana Islands North Korea North Macedonia	0	Tokelau Tonga Trinidad and Tobago Tunisia
	Burkina Faso Burundi Cambodia Cameroon Canada		McDonald Islands Honduras Hong Kong Hungary Iceland India		Norfolk Island Northern Mariana Islands North Korea North Macedonia Norway	0	Tokelau Tonga Trinidad and Tobago Tunisia Türkiye
	Burkina Faso Burundi Cambodia Cameroon Canada Cape Verde		McDonald Islands Honduras Hong Kong Hungary Iceland India Indonesia		Norfolk Island Northern Mariana Islands North Korea North Macedonia Norway Oman	0	Tokelau Tonga Trinidad and Tobago Tunisia Türkiye Turkmenistan
	Burkina Faso Burundi Cambodia Cameroon Canada Cape Verde		McDonald Islands Honduras Hong Kong Hungary Iceland India Indonesia		Norfolk Island Northern Mariana Islands North Korea North Macedonia Norway Oman	0	Tokelau Tonga Trinidad and Tobago Tunisia Türkiye Turkmenistan Turks and
	Burkina Faso Burundi Cambodia Cameroon Canada Cape Verde Cayman Islands		McDonald Islands Honduras Hong Kong Hungary Iceland India Indonesia Iran		Norfolk Island Northern Mariana Islands North Korea North Macedonia Norway Oman Pakistan	0	Tokelau Tonga Trinidad and Tobago Tunisia Türkiye Turkmenistan Turks and Caicos Islands
	Burkina Faso Burundi Cambodia Cameroon Canada Cape Verde Cayman Islands Central African		McDonald Islands Honduras Hong Kong Hungary Iceland India Indonesia Iran		Norfolk Island Northern Mariana Islands North Korea North Macedonia Norway Oman Pakistan	0	Tokelau Tonga Trinidad and Tobago Tunisia Türkiye Turkmenistan Turks and Caicos Islands

0	China	0	Israel	0	Papua New	0	United Arab
					Guinea		Emirates
	Christmas Island		Italy		Paraguay	0	United Kingdom
	Clipperton		Jamaica		Peru	0	United States
	Cocos (Keeling)		Japan	0	Philippines	0	United States
	Islands						Minor Outlying
							Islands
0	Colombia	0	Jersey	0	Pitcairn Islands	0	Uruguay
	Comoros		Jordan	0	Poland	0	US Virgin Islands
	Congo		Kazakhstan		Portugal	0	Uzbekistan
0	Cook Islands	0	Kenya	0	Puerto Rico	0	Vanuatu
0	Costa Rica	0	Kiribati	0	Qatar	0	Vatican City
0	Côte d'Ivoire	0	Kosovo	0	Réunion	0	Venezuela
0	Croatia	0	Kuwait	0	Romania	0	Vietnam
0	Cuba	0	Kyrgyzstan	0	Russia	0	Wallis and
							Futuna
0	Curaçao	0	Laos	0	Rwanda	0	Western Sahara
0	Cyprus	0	Latvia	0	Saint Barthélemy	0	Yemen
0	Czechia	0	Lebanon	0	Saint Helena	0	Zambia
					Ascension and		
					Tristan da Cunha		
	Democratic		Lesotho		Saint Kitts and	0	Zimbabwe
	Republic of the				Nevis		
	Congo						
	Denmark		Liberia		Saint Lucia		

The Commission will publish all contributions to this public consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. For the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

*14 Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the <u>personal data protection provisions</u>

3 Objectives of the GBER and of the GBER revision

3.1 Objectives of the GBER

15 In its 2012 <u>Communication</u> on State aid modernisation, the Commission considered that the objectives of State aid modernisation were the promotion of growth, the prioritisation of enforcement on aid with the highest impact on the single market, and the simplification of the State aid rules. Do you consider that the implementation of the GBER has contributed to the achievement of these objectives?

Please rank each objective from 1 to 4 according to the following scale: 1 – Not at all. The implementation of the GBER did not contribute in any meaningful way. 2 – To a small extent. The implementation of the GBER had a noticeable but limited contribution. 3 – To a large extent. The implementation of the GBER contributed significantly to achieving the objective. 4 – Yes, to a very large extent. The implementation of the GBER was instrumental in achieving this objective.

	1 - No, not at all	2 - Yes, to a small extent	3 - Yes, to a large extent	4 - Yes, to a very large extent
Promotion of growth	0	0	0	0

Prioritisation of enforcement on aid with the highest impact on the single market ("big on big, small on small")	•	•		•
Simplification of the State aid rules	0	0	0	•

16 In your view, is the GBER well aligned with the following policy objectives?

Please rank each objective from 1 to 3 according to the following scale: 1 – Not at all. The GBER should not contribute in any meaningful way. 2 – To some extent. The GBER should contribute to achieving the objective. 3 – To a large extent. The GBER should be instrumental in achieving this objective.

	1 - Not at all	2 - To some extent	3 - To a large extent
Encouraging the green transition (including decarbonization)	0	0	0
Fostering the digital transition	0	0	0
Legal certainty (predictability and ease of understanding) for Member States and undertakings	0	0	0
Promoting R&D and innovation	0	0	0
Promoting the economic, social and territorial cohesion of Member States and the Union as a whole, as well as regional development of disadvantaged areas	0	0	0
Promoting the uptake of private investment in the EU through de-risking	0	0	0
Protecting a level playing field in the single market and minimising distortions of competition	0	0	0
Strengthening the resilience of the EU economy against external shocks and dependency on third countries (including mining and processing of critical raw materials and growth of EU key strategic sectors referred to in the Competitiveness Compass)	0	0	0
Supporting social protection measures	0	0	0
Supporting the competitiveness of the EU	0	0	0
Supporting the just transition	0	0	0
The prioritisation of enforcement on the most distortive types of State aid, which should be notified to the Commission	0	0	0

3.2 Objectives of the revision of the GBER

17 In your view, does the GBER adequately address the following issues?

Please rank each issue from 1 to 4

	1. No	2. Yes, to a limited extent	3. Yes, to some extent	4. Yes, to a large extent
The reduction of the administrative burden of Member States and the Commission	0	0	0	0
Improving the user-friendliness, readability, consistency and accessibility of the GBER	0	0	0	0
Increasing the scope of the GBER to more aid measures	0	0	0	0
Simplifying the compatibility conditions to block exempt more aid measures while keeping sufficient safeguards to avoid undue distortions	0	0	0	0
Adapting the current text to take into account political, economic, technical and social changes	0	0	0	0

18 Do you consider that the current GBER contributes sufficiently to achieving the objective of supporting the transition towards a climate neutral, clean and sustainable economy, in particular for SMEs? If not, please explain why.

2000 charac	cter(s) maximum			
	in and provide ex			

19 Do you consider that the current GBER contributes sufficiently to achieving the objective of supporting a just transition (addressing negative impacts on territories and communities that are most affected by the transition to a climate-neutral, clean and sustainable economy), especially in view of the retraining and re-employment needs of workers from decarbonized industries? If not, please explain why.

2	00 character(s) maximum	

achieving the objective of supporting the transition towards a digitalised economy	y? If
not, please explain why.	
2000 character(s) maximum	
Please explain and provide examples	
0.5	
21 Do you consider that the current GBER contributes sufficiently to achieving th	е
objective of supporting the resilience of the EU economy, in particular of certain	
strategic sectors defined in the EU Competitiveness Compass, against external	
shocks and dependency on third countries? If not, please explain why.	
2000 character(s) maximum	
Please explain and provide examples	
22 Do you consider that the current GBER contributes sufficiently to achieving th	е
objective of supporting research, development and innovation activities? If not,	
please explain why.	
2000 character(s) maximum	
Please explain and provide examples	
23 Do you consider that the current GBER contributes sufficiently to achieving th	Δ
to be you consider that the current about contributes sufficiently to achieving th	U

objective of supporting cohesion objectives (regional development, recognition of

territorial specificities) or social objectives? If not, please explain why. Should in

particular cohesion policy objectives be better taken into account in the various

20 Digitalisation and new technologies are a key driver of innovation, competitiveness

and growth. Do you consider that the current GBER contributes sufficiently to

2000 character(s) maximum
Please explain and provide examples
24 Do you consider that the current GBER contributes sufficiently to the
competitiveness of the EU economy? If not, please explain why.
2000 character(s) maximum
Please explain and provide examples
25 Do you consider that the current GBER contributes sufficiently to improving the business environment (including access to finance) for SMEs, small mid-caps,
startups and scale ups? Please explain in particular whether the possibility of
benefitting from block exempted aid improves the business environment for SMEs, for
example by facilitating or accelerating the completion of projects carried out by SMEs
2000 character(s) maximum
26 Do you consider that the current GBER contributes sufficiently to supporting
26 Do you consider that the current GBER contributes sufficiently to supporting integrated investments projects, such as these combining multiple objectives (and
integrated investments/projects, such as those combining multiple objectives (and
integrated investments/projects, such as those combining multiple objectives (and
integrated investments/projects, such as those combining multiple objectives (and thus possibly multiple articles of Chapter III) and multiple types of costs (related to
integrated investments/projects, such as those combining multiple objectives (and thus possibly multiple articles of Chapter III) and multiple types of costs (related to infrastructure, equipment, personnel, services, etc.)? Please explain and provide
integrated investments/projects, such as those combining multiple objectives (and thus possibly multiple articles of Chapter III) and multiple types of costs (related to infrastructure, equipment, personnel, services, etc.)? Please explain and provide examples.

provisions of GBER (also beyond Section 1 of Chapter III), by including specific

27 Do you consider that the current GBER contributes sufficiently to promoting the uptake of private investment in the EU through de-risking? If not, please explain why. 2000 character(s) maximum
4 Common compatibility conditions (Chapter I of the GBER)
28 Do you consider that certain articles (or parts thereof) in Chapter III are not or not often used? No Yes, certain articles (or parts thereof) are not or not often used and should be updated. Yes, certain articles (or parts thereof) are not or not often used and should be deleted. I don't know
4.1 Scope of the GBER
Article 1(1) of Council Regulation (EU) 2015/1588 of 13 July 2015 on the application of Articles 107 and 108 of the Treaty on the Functioning of the European Union to certain categories of horizontal State aid (the "Enabling Regulation") empowered the Commission to block exempt 15 different categories of State aid in favour of (i) SMEs, (ii) research, development and innovation, (iii) environmental protection, (iv) employment and training, (v) culture and heritage conservation, (vi) making good the damage caused by natural disasters, (vii) making good the damage caused by certain adverse weather conditions in fisheries, (viii), forestry, (ix) promotion of food sector products not listed in Annex I of the TFEU, (x) conservation of marine and freshwater biological resources, (xi) sports, (xii) residents of remote regions, (xiii) certain telecommunications infrastructure, (xiv) infrastructure in support of the objectives above, of cohesion, and of other objectives of common interest, (xv) aid that complies with the regional aid maps. The GBER may only block exempt these aid categories from the notification obligation.
31 Do you consider that, within the scope of the Enabling Regulation, there are categories of aid that meet the block exemption criteria and that are not included in the GBER? No Yes

I don't know

4.2 Application of the GBER to primary agricultural production and fisheries /aquaculture

The GBER only exceptionally applies to the sectors of primary agricultural production and fisheries /aquaculture (the scope is defined in Article 1(3)(a) and (b)), given that tailor-made Block Exemption Regulations exist for those sectors. This initiative concerns a revision of the GBER, not of the specific block exemption regulations applicable to agriculture, forestry, fisheries and aquaculture (Regulation (EU) 2022 /2472 'ABER' and Regulation Regulation (EU) 2022/2473 'FiBER').

33 Do you think that other GBER articles, which are currently not applicable to the
sectors of primary agricultural production/fisheries and aquaculture, should be
opened to those sectors, taking into account the existing block-exemptions under
ABER and FIBER?

Ν	0

- Yes
- I don't know

35 Is the GBER used to grant aid to the sector of primary agricultural production and /or fisheries and aquaculture? If yes, which provisions of the GBER are used and were there difficulties to apply these provisions?

2000 character(s) maximum				

36 Under the current version of the GBER, there are specific aid measures which apply to the fisheries and aquaculture sector but not to primary agricultural production (or the other way around) leading to a difference in treatment between these sectors. Is this problematic in your view or are the exclusions justified by the specificities of the sectors, e.g. because the aid categories would not be relevant for the excluded sectors? Please substantiate your reply and provide relevant evidence.

2000 character(s) maximum

4.3 Definitions

37 Article 2 of the GBER provides a list of definitions of certain terms or concepts. What is your position regarding the definitions laid down in the GBER?

	The	current	list of	defini	tions is	fine
	1110	Julioni	1101 01	aciii ii		, ,,,,

- Certain concepts should be defined while they currently are not.
- Certain definitions should be updated.
- Certain definitions are unnecessary and should be deleted.
- Certain definitions rather constitute substantial compatibility conditions and should be moved to Chapter III.
- I don't know.

4.4 Evaluation

42 In 2014, the corollary of the expansion of GBER to new aid categories was the obligation of Member States to conduct an ex post evaluation of large aid schemes. As a result, the GBER does not apply to large aid schemes under certain sections of Chapter III beyond a period of 6 months after their entry into force, unless the Commission has approved an evaluation plan (Article 1(2)(a) GBER). Large aid schemes are defined as those having an average annual budget above €150 million (certain articles of Sections 1, 2, 3, 4 and 7) or above €200 million (Section 16). What is your position concerning the obligation to submit an evaluation plan for large aid schemes?

- The evaluation obligation has contributed to the efficiency and effectiveness of large aid schemes and should be maintained as it is.
- The notion of large aid schemes should be expanded (e.g. lower thresholds, more Sections of Chapter III).

- The notion of large aid schemes should be restricted (e.g. higher thresholds, fewer Sections of Chapter III, only long-term schemes beyond a certain duration, because it is difficult to carry out an evaluation of short-term schemes, only schemes which were not subject to an evaluation plan carried out in the past).
- The evaluation obligation should no longer be a requirement for block exemption and could be moved to Chapter 2, by analogy to the conditions on reporting).
- The evaluation obligation does not add value and should be deleted.
- Other

43 Please explain your reply as to the evaluation requirem
--

200	000 character(s) maximum					

4.5 Undertakings in difficulty

44 In principle, aid to undertakings in difficulty cannot be block exempted (Article 1(4) (c)) GBER). There are exceptions concerning aid schemes to make good the damage caused by certain natural disasters, start-up aid schemes, regional operating aid schemes, aid schemes to SMEs benefitting from community-led local development projects, and aid to financial intermediaries under certain articles. While the general principle of exclusion should remain because State aid to undertakings in difficulty is among the most distortive types of aid, do you see a need for adaptations of the exceptions to this general exclusion or to the definition in Article 2(18) of the GBER?

No

Yes

I don't know

4.6 Incentive effect

46 The incentive effect requirement under the GBER is generally met if a written application for the aid has been submitted before the start of works, which covers among others any commitment that "makes the investment irreversible" (Article 6 in

combination with Article 2(23) GBER). This is to ensure that an undertaking does not receive aid if it was able to execute the project without it. What is your position on the assessment of the incentive effect?

This	condition	functions	well
11115	COHUILIOH	10116110115	well.

- This condition is complex to apply and could be simplified.
- This condition is not sufficient and should be reinforced.
- I don't know

47 Please explain your reply as to the incentive effect requirement and provide specific examples. If you consider that the condition can be simplified, please explain why and how it could be simplified to reduce the administrative burden while preserving this essential compatibility condition.

000 character(s) maximum				

4.7 Simplified cost options

48 Article 7(1) of the GBER lays down the general possibility of calculating eligible costs in accordance with simplified cost options (SCOs), provided that the operation is "at least partly financed through a Union fund that allows the use of simplified cost options". Other articles also lay down specific possibilities of using SCOs. What is your position on the use of SCOs under the GBER?

- The possibilities of using SCOs are sufficient.
- The possibilities of using SCOs are not sufficient for small enterprises.
- The possibilities of using SCOs are not sufficient for SMEs.
- The possibilities of using SCOs are not sufficient for all types of beneficiaries.
- I don't know

49 Please explain your reply as to the use of SCOs. If you consider that a wider use of SCOs is needed, please explain for which aid categories and under which conditions.

2000 character(s) maximum

5 Specific conditions for compatibility (Chapter III of the GBER)
5.1 Complexity of the conditions
50 Which provisions of the GBER are too complex, raise difficulties of interpretation or application, and should in your view be updated or clarified? Please refer to specific provisions and explain why. Please specify how you consider these provisions could be clarified. 3000 character(s) maximum
Please refer to specific provisions and explain how these provisions could in your view be clarified E1. A part from girl intensition and clirible costs. Chapter III of the CDED lave down a
51 Apart from aid intensities and eligible costs, Chapter III of the GBER lays down a series of other compatibility conditions, for instance related to the eligibility of the
beneficiaries and/or projects. Are any of these other compatibility conditions unnecessary or disproportionate in your view? Why? How should they be updated,
relaxed or should they be completely lifted? 3000 character(s) maximum Please explain and provide examples

52 The amount of aid can be determined in several ways under the GBER: by reference to a maximum aid intensity applied to eligible costs determined with or without a counterfactual scenario, by reference to a funding gap or by reference to a competitive bidding process. What is your position concerning the possibility for

Member States of determining State aid by reference to a funding gap (e.g. instead of using a maximum aid intensity)?

- Funding gap calculations should remain in the GBER, because they are most of the time not mandatory and national authorities may already rely on other methods to demonstrate the proportionality of aid.
- Funding gap calculations should not be required for small aid amounts, or they should be replaced with other methods (e.g. aid intensity).
- Funding gap calculations should be removed from the GBER, because they are too complex and not commonly used by granting authorities.
- Other

54 Some GBER provisions lay down that the eligible costs are the extra costs of a project by comparison to a counterfactual scenario in the absence of aid. The rationale for requiring a counterfactual scenario is the need for calibrating aid and avoiding that the aid covers costs that the beneficiary would have incurred in any event. It aims at ensuring that the aid only covers the extra costs of the green investment. What is your position concerning this condition?

- This condition is reasonable and does not need to be changed. Member States should have the choice between either determining aid by reference to a counterfactual with higher aid intensities or without counterfactual but with lower aid intensities.
- This condition is too complex. To simplify, Member States should only have the possibility of granting the aid without reference to the counterfactual based on aid intensities that already take the counterfactual into account.
- Other

56 Certain articles in Chapter III lay down the possibility of carrying out a competitive bidding process as an appropriate way to ensure proportionality of aid and lay down additional conditions compared to the general definition in Article 2(38) GBER. This is because a competitive bidding process ensures that the aid amount is kept to the minimum. What is your position?

 A competitive bidding process is an efficient way to keep the aid amount limited to the minimum and the current criteria do not involve a particular administrative burden. Some conditions are unnecessary and could be simplified. A competitive bidding process is burdensome especially for small projects and should be replaced with another method such as aid intensities. Other
5.2 Consistency of the conditions (within the GBER, with other EU rules and with the evolution of technology and markets)
58 The GBER sometimes uses conditions or concepts which seem very similar (for instance 'competitive bidding process', 'competitive selection procedure' or 'competitive selection process'). The revision will seek to harmonise this terminology. Are there other concepts (or conditions) for which you consider that the terminology used in the GBER should be standardised? Please list them. 3000 character(s) maximum
59 Are there concepts and definitions used in the GBER that are not well aligned with other concepts and definitions already laid down in EU law? 3000 character(s) maximum Please provide specific references
60 Does the GBER appropriately reflect technological and market development? No Yes I don't know

62 What do you think about the alignment between the GBER and conditions laid down by support programmes funded or co-funded by the EU budget?

- The GBER conditions are well aligned
- Better alignment is needed
- I don't know

65 Under the current Multiannual Financial Framework (2021-2027), EU funds can be granted until the end of 2029, while the GBER will expire by 31 December 2026. Should transitional provisions in the GBER be introduced to ensure that measures cofinanced under the next Multiannual Financial Framework 2028-2034 remain block-exempted even after the expiry of the validity of the GBER (similarly to the provisions in Article 62(2) of Commission Regulation (EU) 2022/2472)?

- Yes
- O No
- I don't know

5.3 Aid in the form of financial instruments

67 Member States may in some cases provide aid in the form of financial instruments instead of (or in addition to) aid in the form of grants. Financial instruments are a vehicle to deliver support via a multi-layer structure through which financial instruments (e.g. loans, guarantees, equity) are provided to final recipients in order to leverage private investment. The multi-layer structure may involve – apart from Member State authorities providing the aid – also implementing bodies or partners (e. g. international/multilateral financial institutions, national promotional banks and institutions and financial intermediaries) and private co-investors, and may therefore imply the presence of aid at different levels. Some GBER articles directly cover aid in the form of financial instruments (e.g. Article 39 on investment aid for energy efficiency in buildings in the form of financial instruments). Do current GBER rules sufficiently accommodate the use of financial instruments to provide aid to final beneficiaries?

- O No
- Yes
- I don't know

69 Do the current GBER rules appropriately accommodate and promote the use of specific type of financial instrument, such as equity? Yes No
71 Should the GBER be simplified to enable participation of financial intermediaries other than banks and involvement of co-investors in financing programmes? Yes No
5.4 Training and employment aid
73 The Communication on training aid provides guidance on the compatibility assessment of notifiable training aid measures. The Communication dates from 2009 and overlaps to a large extent with the training aid measures now block exempted under Article 31 GBER (Chapter III, Section 5). In light of this, is this Communication still relevant? Yes No I don't know
75 Do you consider that the GBER requirements on training aid are appropriate? No Yes I don't know
77 The Communication on employment aid provides guidance on the compatibility assessment of notifiable training aid measures. The Communication dates from 2009 and overlaps to a large extent with the training aid measures now block exempted under Article 31 GBER (Chapter III, Section 5). In light of this, is this Communication still relevant? Yes No

79 Do you consider that the GBER requirements on employment aid are appropriate? No Yes
I don't know
81 The definition of disadvantaged workers is provided in Article 2(4) GBER and has not been updated since 2008. Is this definition still relevant? No Yes I don't know
5.5 SMEs and small mid-caps
83 Annex I to the GBER provides a definition of SMEs based on the 2003 Recommen dation. Because of their limited size, SMEs generally benefit from more favourable rules under the GBER, such as specific aid categories or higher aid intensities (recitals 40-46 to the GBER). Should the SME definition be clarified? No Yes I don't know
85 Are the current GBER rules (e.g. Articles 38b and 56e GBER) sufficient to accommodate the needs of small mid caps? No Yes
I don't know
5.6 Other
87 Should the GBER be updated or simplified for other reasons? 3000 character(s) maximum Please provide justifications and examples

6 Structure of the GBER

88 The GBER is currently divided into four chapters containing common provisions (Chapter I), monitoring (Chapter II), specific provisions for different categories of aid (Chapter III) and final provisions (Chapter IV). There are also four annexes on the definition of micro, small and medium-sized enterprises (SMEs – Annex I), information sheets (Annexes II and III) and a list of critical raw materials for the purposes of specific compatibility provisions (Annex IV). Do you consider that the current structure of the GBER is satisfactory?

- Yes
- No, all provisions in Chapter I (Common provisions) should be moved to Chapter III (Specific provisions for different categories of aid), such that all compatibility conditions would be, for each aid category, laid down in a self-standing chapter or section.
- No, some provisions in Chapter I (Common provisions) should be moved to Chapter III (Specific provisions for different categories of aid).
- Other

91 The current structure of Chapter III of the GBER (Specific provisions for different categories of aid) is based on the list of aid categories laid down in the Enabling Regulation. For example, there are distinct sections within Chapter III on, among others, aid to SMEs (Section 2), aid for R&D&I (Section 4), aid for environmental protection (Section 7), etc. This leads to a situation where distinct GBER articles cover relatively similar activities (e.g. Articles 18 and 49 about consultancy services, Articles 25 and 30 about R&D&I).

- The current structure of Chapter III of the GBER is sufficiently clear.
- Chapter III of the GBER should be organised using a different structure which would be more helpful for granting authorities.

I don't know

94 The structure of individual articles in Chapter III is not always the same, in that the order of provisions regulating an article's scope, eligibility conditions, compatibility conditions and proportionality is not uniform across all the articles. Do you see a need for harmonisation of the structure of each article in Chapter III?

ON O

Yes

I don't know

7 Guidance on (and interpretation of) the GBER

Since the State aid modernisation, the Commission has provided central national authorities with guidance on the interpretation of State aid legislation, and especially on the GBER, through the e-State aid wiki platform.

96 Should the Commission consider ways of providing guidance on the interpretation of the GBER?

- No, the current e-State aid wiki system (through which only Member States may ask interpretation questions) works well.
- Yes, the Commission should provide guidance in a different format in addition to replies on e-State aid wiki
- I don't know

Contact

GBER-REVISION-PUBLIC-CONSULTATION@ec.europa.eu